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7 **UNITED STATES DISTRICT COURT**
8 **DISTRICT OF NEVADA**
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10 SOFIA WILLIAMS,

11 Plaintiff,

12 v.

13 GOLD COAST HOTEL AND CASINO, *et*
14 *al.*,

15 Defendants.

Case No. 2:11-CV-2112-KJD-CWH

ORDER

16 Presently before the Court is Defendant United States of America's Motion to Dismiss (#20).
17 Plaintiff filed a response in opposition (#37/38) to which the United States replied (#40/44). Also
18 before the Court is the Motion to Dismiss (#34) of Defendant State of Nevada, Department of
19 Business and Industry, Division of Industrial Relations, Occupational Safety and Health
20 Administration ("Nevada OSHA"). Though the time for doing so has passed, Plaintiff has failed to
21 file a response in opposition to Nevada OSHA's motion.

22 **I. Background**

23 Plaintiff filed her complaint on December 29, 2011. On January 19, 2012, Plaintiff
24 personally served the Summons and Complaint on the United States Attorney, for the District of
25 Nevada, designating the "Occupational Safety and Health Administration (OSHA)" as Defendant.
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1 Using a constable, Plaintiff served the Summons and Complaint again on January 26, 2012, and then
2 a third time on February 15, 2012. On February 22, 2012, a process server served the Occupational
3 Safety and Health Administration by serving the Summons and Complaint on the Office of the
4 Attorney General at 950 Pennsylvania Avenue NW, Washington, D.C., 20530.

5 Plaintiff's complaint refers to OSHA generally without a specific separation of either the state
6 agency or the federal agency. However, all of the allegations of the complaint refer to actions taken
7 by the state office rather than the federal agency. The United States has now moved to dismiss for
8 failure to serve Plaintiff in accordance with the Rules and for failure to state a claim. Nevada OSHA
9 has also moved to dismiss the complaint for failure to state a claim.

10 II. Service on an Agency of the United States

11 To serve a United States agency, a party must serve the United States and send a copy of the
12 summons and complaint by registered or certified mail to the agency. See Fed. R. Civ. Pr. 4(i)(2).
13 To serve the United States, a party must: (1) deliver a copy of the summons and complaint to the
14 United States attorney where the action is brought, in this case Nevada; and (2) send a copy of the
15 summons and complaint by registered or certified mail to the Attorney General of the United States
16 at Washington, D.C. See Fed. R. Civ. Pr. 4(1)(A,B). Here, the Court cannot find that Plaintiff
17 served the summons and complaint in compliance with Rule 4, because Plaintiff did not send a copy
18 of the summons and complaint to the agency as required by Rule 4(i)(2). The Court would grant an
19 extension of time to Plaintiff to cure her failure in accordance with Rule 4(i)(4), however, to do so
20 would be futile.

21 Even if Plaintiff adequately effected service, the Court would still dismiss the complaint
22 against the United States, because Plaintiff has failed to state a claim upon which relief may be
23 granted. First, Plaintiff's complaint contains no factual allegations that involve the United States.
24 All of the actions that Plaintiff complains of were taken by Nevada OSHA, a division or agency of
25 the State of Nevada.

1 Second, even if the Court were to construe Plaintiff's complaint so liberally that the actions
 2 of Nevada OSHA were imputed to the United States, the United States has not waived its sovereign
 3 immunity. See Gilbert v. DaGrossa, 756 F.2d 1455, 1458 (9th Cir. 1985)(United States may not be
 4 sued absent an explicit and unequivocal waiver of its sovereign immunity). A federal agency may
 5 not be sued absent an explicit and unequivocal waiver of its sovereign immunity and 42 U.S.C. §
 6 1983 does not waive the sovereign immunity of federal agencies. See Jacetta v. U.S., 653 F.3d 898,
 7 908 (9th Cir. 2011). Further, the United States has not waived sovereign immunity for suits for
 8 damages based on alleged constitutional tort violations by its employees. See Roundtree v. U.S., 40
 9 F.3d 1036, 1038 (9th Cir. 1994). Plaintiff carries the burden of proving waiver of sovereign
 10 immunity. See Dunn & Black, P.S. v. U.S., 492 F.3d 1084, 1088 (9th Cir. 2007). Plaintiff has not
 11 met her burden. Therefore, the Court grants the United States' Motion to Dismiss (#20).

12 III. Nevada OSHA's Motion to Dismiss

13 Plaintiff has failed to oppose Nevada OSHA's motion to dismiss. Failure to file points and
 14 authorities in opposition to a motion constitute consent to the Court granting the motion. See Local
 15 Rule 7-2(d). Therefore, in accordance with Local Rule 7-2(d) and considering the motion on its
 16 merits, the Court grants the motion to dismiss.

17 First, Plaintiff's claim that Nevada OSHA's inspection of the Gold Coast in response to
 18 Plaintiff's complaint was not "good enough" fails pursuant to Nevada Revised Statute ("NRS")
 19 41.033. NRS 41.033 states that no action may be brought against any agency of the state for failing
 20 to inspect or failing to discover hazards. See, e.g., Coty v. Washoe County, 839 P.2d 97, 99 (Nev.
 21 1992)(a public duty runs to all citizens but not individuals).

22 Second, as a matter of law, Plaintiff is not entitled to sue Nevada OSHA regarding its
 23 administrative decision regarding the Gold Coast inspection. "The law is well settled that the right to
 24 review an administrative decision is limited to those parties to the proceedings before the
 25 administrative agency whose rights, privileges, or duties are affected by the decision." See
 26 Eikelberger v. Nev. St. Bd. of Accountancy, 531 P.2d 853 (Nev. 1975). In the facts alleged by

1 Plaintiff, the parties to the proceeding are Nevada OSHA and the Gold Coast. Furthermore, in the
 2 state of Nevada, authority for enforcement of OSHA provisions is given to the state agency. See
 3 NRS § 618.825. Any employee who files a complaint about an OSHA violation and is subject to
 4 discipline or discharge by his or her employer may file a complaint with the Division Administrator,
 5 who may investigate and, if required, bring an action. See NRS § 618.445 (1) and (2). Furthermore,
 6 such complaints must be filed within thirty (30) days of the violation. See NRS § 618.445(2).
 7 Plaintiff failed to file any complaint.

8 Third, to the extent that Plaintiff asserts violations against Nevada OSHA under 42 U.S.C. §
 9 1983, the Court must dismiss those claims as well. Plaintiff asserts generally that Nevada OSHA has
 10 violated her constitutional rights. However, none of the facts alleged, if true, would constitute a
 11 violation of Plaintiff's constitutional rights. Plaintiff's complaint alleges causes of action for
 12 constitutional violations and monetary damages against Defendant Nevada OSHA. The
 13 constitutional claims for monetary relief against Nevada OSHA fails under the "well established"
 14 principles articulated in Lapides and reiterated in Lake Tahoe: "A state and its officials acting in their
 15 official capacities are not considered 'persons' within the meaning of § 1983." Bank of Lake Tahoe
 16 v. Bank of Am., 318 F.3d 914, 916-17 (9th Cir. 2002)(citing Lapides v. Board of Regents, 535 U.S.
 17 613 (2002)). Therefore, Plaintiff's claims against Nevada OSHA must be dismissed.¹

18 IV. Conclusion

19 Accordingly, IT IS HEREBY ORDERED that Defendant United States of America's Motion
 20 to Dismiss (#20) is **GRANTED**;

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 26 ¹Granting Plaintiff leave to amend the claims against both the United States and Nevada OSHA would be futile,
 because amendments would not overcome the jurisdictional obstacles identified by the Court.

1 IT IS FURTHER ORDERED that the Motion to Dismiss (#34) of Defendant State of Nevada,
2 Department of Business and Industry, Division of Industrial Relations, Occupational Safety and
3 Health Administration is **GRANTED**.

4 DATED this 3rd day of September 2012.

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8 Kent J. Dawson
9 United States District Judge
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